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CIGFARO 96th Annual Conference

# PUBLIC PROCUREMENT EXPENDITURE IN SOUTH AFRICA



15% OF GDP

**APPROXIMATELY** 

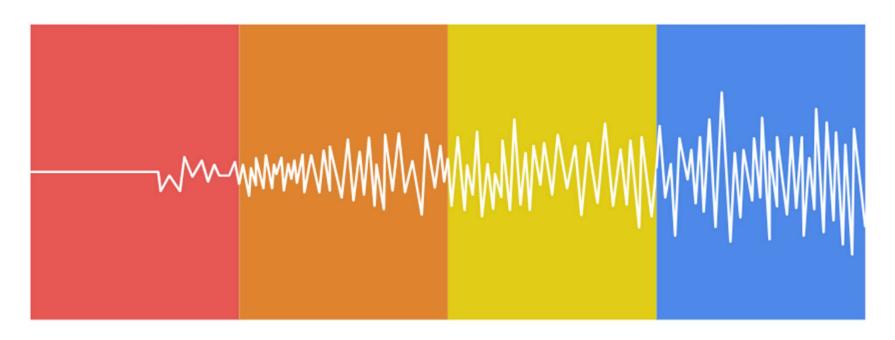
ZAR 931,5 billion

2021-2022 FINANCIAL YEAR

# The VUCA Context: Navigating Volatility, Uncertainty, Complexity, and Ambiguity







# Volatility

Rapid, unpredictable shifts

# Uncertainty

Difficult to forecast future events

# Complexity

Many interconnected factors, hard to identify cause

# **Ambiguity**

Lack of clarity, contradictory information

# **VUCA Framework in South African Public SCM**



# **Four Dimensions of Disruption**

### Volatility

Rapid policy shifts in SCM regulations, particularly PPPFA amendments and legal challenges. Unstable infrastructure–power failures and erratic utilities–forces unplanned resource allocation and disrupts contract execution.

# Uncertainty

National Treasury loosened funding availability rules, creating "significant risk" that expensive tendering won't result in contracts. Lack of budget certainty reduces market participation and undermines competitiveness principles.

# **Complexity**

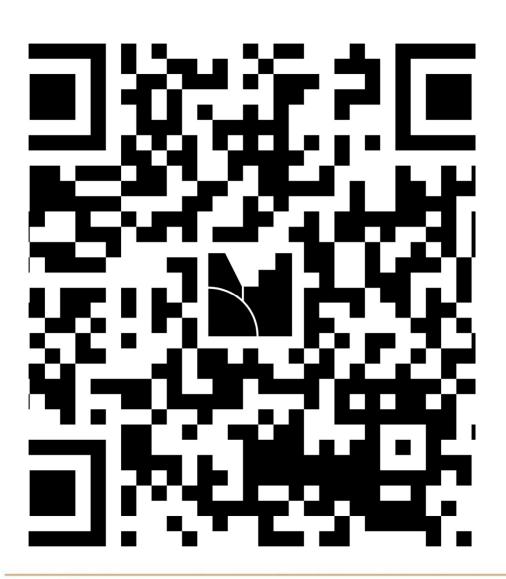
"Extensive, complex, overly fragmented" legal framework layers PFMA, MFMA, PPPFA, and specialized regimes. Longstanding failure to implement integrated financial systems leaves processes fragmented and bureaucratic.

## **Ambiguity**

High discretion for Accounting Officers to approve "procurement by other means" creates contradictory interpretations. Low transparency and reporting compliance enable non-competitive sourcing that masks corruption as flexibility.

# **VUCA Challenge**





In managing Public SCM today, which aspect of the VUCA framework

(Volatility, Uncertainty, Complexity, Ambiguity)

presents the greatest operational challenge to your institution?

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# Why MAPS Alignment matters?











# MAPS: Methodology for Assessing Procurement Systems (Aug 2024)

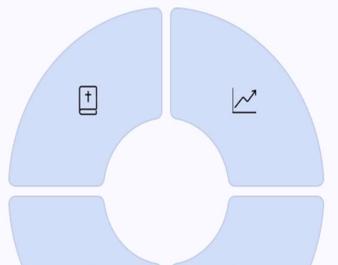
- Globally accepted standard for procurement excellence
- Provides structured benchmarking against international best practices
- Ensures transparency, efficiency, and accountability
- South Africa's 2024 MAPS assessment findings form the foundation for the "call to action"

# The 4 dimensions of MAPS



### Legal & Policy Framework

Laws and regulations governing procurement processes and decisions



### Institutional Framework

Organizational structures, management capacity, and resourcing

# Accountability & Transparency

Controls, oversight mechanisms, and integrity measures



# **Procurement Operations**

Efficiency of procurement transactions and market practices

These four pillars are interconnected – like a table with four legs, remove one and stability is lost

# MAPS 2024 Key Findings (NATIONAL)





# The Origin and Nature of "Wicked Problems"

(Rittel & Webber, 1973)



### **Technical Problems**

A typical AGSA finding (e.g., "Non-compliance with SCM Regulation 16A") is a symptom of a technical problem (e.g., a faulty internal control mechanism).

### FROM compliance failures TO wicked problems

# **Wicked Problems**

A Wicked Problem is fundamentally different, characterized by systemic, interconnected challenges lacking objective solutions.





SCM as the Catalyst for Public Finance Integrity



